

CHAPTER - 3

RURAL DEVELOPMENT

Due to rapid urbanization, the rural population and number of rural villages of NCT of Delhi has been decreasing. As an economy moves towards a progressive state, rural area automatically converted into urban area, consequently reduces the number of villages and the rural population. As per Census 1951, there were 304 rural villages in Delhi with the population of 3.07 lakh (18%) of the total population of 17.44 lakh. Subsequently in the Census 2001, the no. of rural village decreased to 165 with the population of 9.45 lakh (6.82%) of the total population of 138.51 lakh. Further in the Census 2011, the no. of rural villages reduced to 112 with the population of 4.19 lakh (2.50% of the total population of 167.88 lakh). The total area of Delhi is 1483 Sq. Km., out of which 558.32 Sq. Km. was rural area as per Census 2001. Now as per Census 2011, the rural area is 369.35 Sq. Km (24.91%).

The tasks of developmental works in the rural villages are entrusted to Project Director, Rural Development Department. The rural development works are carried out by the executive agencies such as I&FC Department, North Delhi Municipal Corporation, South Delhi Municipal Corporation and DJB. Revised outlay & expenditure of 2015-16, Approved outlay & Revised outlay 2016-17 and Annual outlay 2017-18 for the Rural Development Sector are as under:-

(₹ in Crore)

Sector	Annual Outlay 2015-16		Annual Outlay 2016-17		Annual Outlay 2017-18
	Revised Outlay	Expenditure	Approved Outlay	Revised Outlay	
Rural Development	109.00	105.20	190.00	146.00	614.00

Total Outlay of ₹ 614 crore kept in B.E. 2017-18 on Rural Development Sector including Panchayat. This includes revenue budget of ₹ 29 crore and capital budget of ₹ 585 crore. This amount of ₹ 614 crore is kept for implementation of various schemes, programmes and projects under Rural Development sector.

A. RURAL DEVELOPMENT

Delhi Rural Development Board

To ensure overall development and to monitor the progress of implementation of projects executed by various agencies, the Delhi Rural Development Board (DRDB) was constituted in October, 2004. Delhi Rural Development Board (DRDB) is re-constituted from time to time with the aim to formulate a unified area plan for rural areas of Delhi and to monitor projects and schemes being implemented by all agencies such as Municipal Corporations of Delhi, Irrigation and Flood Control

Department, Development Department. etc. DRDB was reconstituted in 2009 and further in the month of May, 2015. The main aim of the board is to advise the Government on issues connected with the infrastructure development for securing planned growth of rural area of Delhi under Integrated Development of Rural Villages Scheme. The Board meets at regular intervals to review the progress of the implementation of the schemes/works relating to rural area development under Integrated Development of Rural Villages Scheme (IDRV).

Presently Delhi Rural Development Board (DRDB) is functioning for the integrated development of rural villages under the Development Department; Trans Yamuna Area Development Board for the Trans Yamuna area and Urban Development Department for the urban villages in Delhi. Government has decided to enhance the scope of "Delhi Rural Development Board" by including both rural and urban villages of Delhi. About ₹ 2 crore from this fund will be allocated to each rural or urban villages in proportionate of their population.

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Delhi Village Development Board will be set up in place of 'Delhi Rural Development Board' to advise the Government on issues connected with the infrastructure development in all rural and urban villages of Delhi. Its function would be to consider requests for infrastructure development of the area of the residents in consultation with elected representatives (MPs/MLAs), recommend and prioritize the projects and ensure time bound implementation etc. and also to meet at regular intervals for evaluation of developmental projects recommended by the board.

The following nature of works may be recommended by the Delhi village Rural Development Board-

- i) Construction of approach roads/ link roads/ village roads.
- ii) Development of ponds/ water Bodies.
- iii) Development of cremation grounds, parks, playgrounds, vyamshalas, village library etc.
- iv) Construction of drainage facilities to avoid rain water flooding.
- v) Repairs of chaupals, baratghar, community centres etc.
- vi) Other need based works like drinking water facility, street lights etc.

1. Integrated Development of Rural Villages (IDRV) Works

Budget Allocation 2017-18

Capital	:	₹ 57300 Lakh
General Component	:	₹ 47000 Lakh
SCSP Component	:	₹ 10300 Lakh
Revenue	:	₹ 2700 Lakh
General Component	:	₹ 2200 Lakh
SCSP Component	:	₹ 500 Lakh

During the financial year 2014-15, an expenditure of ₹ 97.74 crore was incurred (including ₹ 74.97 crore by I&FC Deptt., ₹ 10.00 crore released to SDMC, ₹ 9.41 crore released to North DMC and ₹ 3.35 crore released to Delhi Jal Board) out of the Revised Outlay of ₹ 98.00 crore under Integrated Development of Rural Villages Scheme. An outlay of ₹ 100.00 crore was provided for the year 2015-16 (R.E.) for the execution of rural development works out of which an expenditure of ₹ 97.66 crore has been incurred on various works (including ₹ 68.48 crore by I&FC Deptt., and ₹ 29.18 crore released to South DMC).

From the FY 2016-17, 5% budgetary provision of outlay kept for capital works has been made under the Revenue Plan Head, for repair and maintenance of assets created through the various projects. In a meeting of DRDB held on 29.09.2015, DRDB has decided that 5% of the budget allocation of the plan funds of IDRV may be earmarked/ allocated for the maintenance and repair of the assets created through various projects in the past as in the absence of any budget allocation for repair/ maintenance works, many assets created through the RD projects are not being properly maintained and kept under required good condition causing inconvenience to the rural public at large.

The works sanctioned under IDRV scheme as per recommendation of DRDB including spillover works, would be completed by the concerned executing agencies in 2017-18.

The expenditure reported by the department under the scheme of IDRV during 2012-13, 2013-14, 2014-15, 2015-16 & 2016-17 is as follows:

S. No.	Year	Outlay (₹ In crore)	Expenditure (₹ In crore)
1	2012-13	200.00	198.07
2	2013-14	169.60	161.81
3	2014-15	98.00	97.74
4	2015-16	100.00	97.66
5	2016-17	132.00	119.46

Physical Achievements

Status of works sanctioned to I&FC till 31.03.2017 under IDRV Scheme:

Details of DRDB Works	Spillover works sanctioned	TOTAL
No. of sanctioned Works pending with I&FC	237	237
Amt (₹ in crore)	265.27	265.27
Completed	64	64
Total work to be completed	173	173
Amt (₹ in crore)	209.59	209.59
In Progress	81	81
Tender/Award Stage	24	24
Estimate Stage/ NIT stage	10	10
Held-up	39	39
Rescinded/Cancelled/Dropped/Foreclosed	19	19

Status of DRDB works sanctioned to South DMC:-

At the beginning of the financial year 2016-17, unspent amount of ₹ 3541.02 lakhs was available with South DMC, out of which an expenditure of ₹ 1921.69 lakhs has been reported by SDMC during 2016-17 up to 31.03.2017. No fund has been allotted to SDMC in the FY 2016-17.

As per progress report of South DMC, out of 60 ongoing works/ schemes of ₹ 6334.64 lakhs; 15 works are completed; 27 works are under progress; for 07 works tender to be called; for 03 works, work order to be issued very shortly; for 02 works tender under award; 02 works dropped; for 02 works, some error observed in the name of work corrigendum is to be issued and for 02 works, file is being sent to the finance department.

Status of DRDB works sanctioned to North DMC:

As per progress report of North DMC for FY 2016-17, an unspent amount of ₹ 269.15 lakhs was available with North DMC, out of which NIL expenditure was reported during the year 2016-17 up to 31.03.2017. No fund has been allotted to North DMC in the financial year 2016-17.

As per progress report of North DMC, out of 98 ongoing works/schemes of ₹ 941.47 lacs, 63 works amounting to ₹ 371.06 lakhs are completed, 06 works under award process, 28 works in progress and tenders to be called for 01 work.

Status of DRDB works sanctioned to DJB:

At the commencement of year 2016-17 an unspent amount of ₹ 236.41 lakhs was available with the DJB, out of which an expenditure of ₹ 58.48 lakhs has been reported by the DJB during 2016-17 up to 31.03.2017. No fund has been allotted to DJB in the financial year 2016-17.

Physical Targets

During the current financial year 2015-16, after reconstituted the new Delhi Rural Development Board(DRDB) dated 14.05.2015, 536 proposals and 91 proposals have been approved by the Board in its meeting held on 20.08.2015 and 29.09.2015 respectively under the Chairmanship of Hon'ble Transport/Development Minister, Govt. of Delhi. The total 270 proposals of about ₹ 277 Crore were approved by DRDB during the current financial year 2016-17 in the meeting held on 18.07.2016.

During the year 2014-15, 346 works of ₹ 173.45 crore were sanctioned, in during 2015-16, 196 works of ₹ 235.10 crore were sanctioned and 85 works amounting to ₹ 67.29 crore sanctioned during the year 2016-17 (up to 31.03.2017). The nature/detail of works Sanctioned as mentioned above is given below:

Type/ Nature of Work	Number of Works Sanctioned		
	2014-15	2015-16	2016-17
Roads	279	135	55
Drains	06	19	09
Ponds/ Water body	14	15	07
Community Centre (Repair)	02	01	01
Park	09	03	02
Cremation Grounds	28	20	10
Vyamshala/ play ground	08	03	01
Culvert	00	-	-
High Mask Light	00	-	-
Water Supply(DJB)	00	-	-
Total	346	196	85

2. Mini Master Plan (MMP) for Development of Rural Villages

Budget Allocation 2017-18 : ₹ 200 Lakh (Revenue)

Under Mini Master Plan Scheme, 78 Multi Purpose Community Centres (MPCCs) were constructed which were handed over to concerned Deputy Commissioners in August, 2004 to look after their allotment and upkeep. These MPCCs are utilized by the residents in the rural villages for socio-cultural functions. The cost of repair/ renovation and maintenance of these MPCCs, along with salaries of caretakers working in MPCCs (on contract), salaries of security staff and staff of Rural Development Department are paid from the budgetary allocation made under this scheme upto 2014-15.

Now all the MPCC's with complete management, maintenance and salary of care takers have been transferred to the concerned Dy. Commissioner /D.M.'s, Revenue Department GNCT of Delhi with the prior approval of the then Chief Minister of Delhi and Finance/ Planning Department GNCT of Delhi. The Budget provision has been made only for salary of staff & up keeping of Rural Development Department. An expenditure of ₹ 169.55 lakh has been incurred under the scheme against the outlay of ₹ 198 lakh during FY 2016-17

B) Directorate of Panchayat

Directorate of Panchayat is functioning under the administrative control of Divisional Commissioner. On supersession of Panchayats by an order of the Hon'ble Lt. Governor, Delhi on 25/1/1990, all the duties, powers and functions of the Panchayats were to be discharged by the Dy. Commissioners, Delhi and subsequently vide notification dated 25/6/97 to the nine districts Dy. Commissioners on decentralization of the Dy. Commissioner, Delhi office. Further vide an order dated 8/1/2004 issued by Pr. Secretary (Revenue)/ Divisional Commissioner, it has exclusively been made clear that Deputy Commissioners shall exercise control and supervision and discharge the powers and functions backed by the responsibility under the Delhi Panchayati Raj Act and Rules and shall ensure compliance of all officers working under them from the Panchayat Department. Director (Panchayat) has been confined to function as a Branch officer of the Headquarter.

Over 1000 acres of Gaon Sabha land is allotted and still being allotted to Govt. Departments for public utility in Delhi by the Directorate of Panchayat. On allotment, the premium charged and ground rent is recovered from lessee annually which is deposited in respective Gram Sabha Area. Fund is being maintained by BDO in district. As far as allotment of Gaon Sabha land is concerned, as a policy, Gaon Sabha land can only be allotted to Govt. Departments for developing facilities for the local community such as schools, hospitals/dispensaries and community centre etc. with the prior approval of Hon'ble Lt. Governor of Delhi.

Development of Chaupals, Panchayat Ghars, Barat Ghars, Protection of Gram Sabha Land

Budget Allocation 2017-18	:	₹ 1200 Lakh
Capital	:	₹ 1198 Lakh
Revenue	:	₹ 2 Lakh

The revenue outlay to be utilized for maintenance & office expenses. The capital outlay is to be utilized on following works:

- i) Construction of boundary wall/ Fencing or protection of vacant Gaon Sabha Land;
- ii) Construction/ reconstruction/ repair & renovation of chaupals, barat ghars/ panchayat ghars
- iii) Development of village well
- iv) Removal of hyacinths from the village ponds.

During the FY 2016-17, an expenditure of ₹ 843.06 lakh has been incurred against the outlay of ₹ 1200 lakh under capital head.